

PUBLIC SAFETY AND CRIMINAL JUSTICE COMMITTEE

DATE: March 11, 2015

CALLED TO ORDER: 5:34 p.m.

ADJOURNED: 9:02 p.m.

ATTENDANCE

Attending Members

Mary Moriarty Adams, Chair
Stephen Clay
Aaron Freeman
Benjamin Hunter
Frank Mascari
William Oliver
Marilyn Pfisterer
Leroy Robinson
Christine Scales
Joseph Simpson

Absent Members

PROPOSAL NO. 229, 2014 - approves an appropriation of \$1,500,000 in the 2014 Budget of the City-County Council (RebuildIndy Sub-Fund) for contractual expenditures related to public safety and neighborhood stabilization efforts
"Table" Vote: 10-0

PROPOSAL NO. 47, 2015 - appropriates \$4,700,000 in the 2015 Budget of the Department of Public Safety, Indianapolis Police Department (IMPD General and Public Safety Income Tax Funds) for various public safety initiatives
"Do Pass as Amended" Vote: 8-1

PROPOSAL NO. 66, 2015 - reappoints Alfarena Ballew to the Domestic Violence Fatality Review Team
"Do Pass" Vote: 10-0

PROPOSAL NO. 67, 2015 - appoints Elizabeth Eglen to the Domestic Violence Fatality Review Team
"Postpone" until April 8, 2015 Vote: 10-0

PROPOSAL NO. 68, 2015 - reappoints Caroline Fisher to the Domestic Violence Fatality Review Team
"Postpone" until April 8, 2015 Vote: 10-0

PROPOSAL NO. 69, 2015 - appoints Kelly McBride to the Domestic Violence Fatality Review Team
"Do Pass" Vote: 10-0

PROPOSAL NO. 70, 2015 - reappoints Tracy McQueen to the Domestic Violence Fatality Review Team
"Do Pass" Vote: 10-0

PROPOSAL NO. 71, 2015 - corrects the terms of certain members appointed to the Domestic Violence Fatality Review Team
"Do Pass" Vote: 10-0

PROPOSAL NO. 72, 2015 - approves an additional appropriation of \$562,595 in the 2015 Budget of the Department of Public Safety (Consolidated County General Fund) for the funding of an Engagement Center located at 742 E. Market Street
"Do Pass as Amended" Vote: 8-0

PROPOSAL NO. 73, 2015 - approves an additional appropriation of \$908,150 in the 2015 Budget of the Marion County Prosecutor's Office (County General Fund) for the annual funding of nine additional deputy prosecutor positions and six additional support staff
"Do Pass" Vote: 7-0

PROPOSAL NO. 74, 2015 - amends Chapter 135 of the Code to create a new non-reverting police recruiting fund
"Do Pass" Vote: 7-0

PUBLIC SAFETY AND CRIMINAL JUSTICE COMMITTEE

The Public Safety and Criminal Justice Committee of the City-County Council met on Wednesday, March 11, 2015. Chair Mary Moriarty Adams called the meeting to order at 5:34 p.m. with the following members present: Stephen Clay, Aaron Freeman, Benjamin Hunter, Frank Mascari, William Oliver, Marilyn Pfisterer, Leroy Robinson, Christine Scales, and Joseph Simpson. Council Chief Financial Officer, Bart Brown, Fiscal and Policy Analyst, Ryan Kramer, and Clerk, NaTrina DeBow represented Council staff.

Chair Moriarty Adams asked for consent to rearrange the agenda. Consent was given.

PROPOSAL NO. 229, 2014 - approves an appropriation of \$1,500,000 in the 2014 Budget of the City-County Council (RebuildIndy Sub-Fund) for contractual expenditures related to public safety and neighborhood stabilization efforts

Chair Moriarty Adams stated Councillor John Barth, who is the sponsor of this proposal, requested that it be tabled.

Councillor Simpson moved, seconded by Councillor Oliver, to "Table" Proposal No. 229, 2014. The motion carried by a vote of 10-0.

PROPOSAL NO. 71, 2015 - corrects the terms of certain members appointed to the Domestic Violence Fatality Review Team

NaTrina DeBow, Clerk of the City-County Council stated that the Domestic Violence Fatality Review Team (DVFRT) is a board that is made up of 15 members with specific specialties, such as a coroner and a former victim. She stated that after reviewing the database, she noticed that some of the board members were entered incorrectly, having the wrong term ending dates. She stated that this proposal will correct the errors.

Councillor Simpson moved, seconded by Councillor Oliver, to send Proposal No. 71, 2015, to the full Council with a "Do Pass" recommendation. The motion carried by a vote of 10-0.

PROPOSAL NO. 66, 2015 - reappoints Alfarena Ballew to the Domestic Violence Fatality Review Team

Ms. Ballew stated that she is the Chief Deputy Coroner with the Marion County Coroner's Office. She stated that the DVFRT reviews cases where there has been a fatality involving a domestic violence case; currently reviewing nine cases that were form a murder-suicide incident. She added that the board provides recommendations to a variety of organizations that are or have been involved in a particular case or other care providers regarding domestic violence prevention within the City of Indianapolis. The DVFRT has put together a report that is available on the Domestic Violence Network's (DVN) website, which gives people the ability to review cases without the identities of the individuals involved, in order to show the demographics of the cases. Ms. Ballew stated that she enjoys being on the board and believes that she will continue to provide guidance to the other members.

Councillor Oliver asked how many victims had restraining orders against their attacker. Ms. Ballew stated that the board does not have the information; however, when reviewing each case, they look into whether a restraining order was in place at the time of the incident.

Councillor Simpson moved, seconded by Councillor Oliver, to send Proposal No. 66, 2015, to the full Council with a "Do Pass" recommendation. The motion carried by a vote of 10-0.

PROPOSAL NO. 67, 2015 - appoints Elizabeth Eglen to the Domestic Violence Fatality Review Team

Chair Moriarty Adams stated that Ms. Eglen has not arrived and suggested the committee postpone her appointment.

Councillor Simpson moved, seconded by Councillor Oliver, to "Postpone" Proposal No. 67, 2015, until April 8, 2015. The motion carried by a vote of 10-0.

PROPOSAL NO. 68, 2015 - reappoints Caroline Fisher to the Domestic Violence Fatality Review Team

Chair Moriarty Adams stated that Ms. Fisher has not arrived and suggested the committee postpone her appointment.

Councillor Oliver moved, seconded by Councillor Clay, to "Postpone" Proposal No. 68, 2015, until April 8, 2015. The motion carried by a vote of 10-0.

PROPOSAL NO. 69, 2015 - appoints Kelly McBride to the Domestic Violence Fatality Review Team

Ms. McBride stated that she is the Executive Director of the DVN, which has a mission to engage the community to end domestic violence through advocacy, education, and collaboration.

Councillor Simpson asked whether other providers work with DVN. Ms. McBride affirmed stating that some of their advocates include the Julian Center, Colburn Place, the Marion County Health Department, and Community Health Network.

Councillor Mascari moved, seconded by Councillor Simpson, to send Proposal No. 69, 2015, to the full Council with a "Do Pass" recommendation. The motion carried by a vote of 10-0.

PROPOSAL NO. 70, 2015 - reappoints Tracy McQueen to the Domestic Violence Fatality Review Team

Ms. McQueen state that she works for the Indiana Department of Child Services as a Division Manager, having been with the agency for 16 years. She stated that she loves the work that DVFRT does, specifically how it ties in with all facades of the community. She added that the board is looking into different barriers to prevent domestic violence. Ms. McQueen stated that she has enjoyed her time with DVFRT and looks forward to her continued service.

Councillor Simpson moved, seconded by Councillor Mascari, to send Proposal No. 70, 2015, to the full Council with a "Do Pass" recommendation. The motion carried by a vote of 10-0.

PROPOSAL NO. 47, 2015 - appropriates \$4,700,000 in the 2015 Budget of the Department of Public Safety, Indianapolis Police Department (IMPD General and Public Safety Income Tax Funds) for various public safety initiatives

Councillor Frank moved, seconded by Councillor Simpson, to "Amend" Proposal No. 47, 2015, as described in Exhibit A.

Mr. Brown stated that the amendment addresses shifting money from capital improvements of the Public Safety Academy to the purchase of 25 additional police vehicles. The proposal attempts to address some of

the capital needs of the Indianapolis Metropolitan Police Department (IMPD). The requested amount of \$4.7 will not exhaust all of the Public Safety Tax (PST) funds. There will still be funding on the City's side of the PST.

The motion to amend carried by a vote of 10-0.

Councillor Hunter asked whether the shooting range will be moved to another location. James Waters, Deputy Chief, IMPD stated that he cannot speak to the range as he was not included in the discussion. Councillor Hunter asked if the requested funding is an appropriate amount to upgrade the range. Chief Waters stated that the ranging is an aging building; however he is unsure of the appropriate amount of funding. Councillor Hunter asked whether the Department of Public Safety (DPS) has conducted a study beyond what has been included in a memorandum. Chief Waters stated that IMPD leadership has not been included in the discussions about the proposal or the outlined expenditures. Councillor Hunter asked IMPD leadership has been included in discussions regarding the upgrade of the Academy. Chief Waters stated that he is unaware of the discussions. Mr. Brown stated that he has spoken with Chair Moriarty Adams, Valerie Washington, Deputy Director and CFO of DPS and Bryan Roach, IMPD Deputy Chief to discuss the proposal, but DPS has not given any suggestions on how to modify it. Councillor Hunter asked whether there was discussion to move the range. Mr. Brown stated that he believes there was a discussion about consolidating the range in Hamilton County. Councillor Hunter stated that he does not agree with the idea.

Councillor Freeman stated that he will be voting against the proposal, as the Controller has not given a recommendation on the requested amount. He added that the proposal should be discussed during the budget season.

Councillor Clay asked Chief Waters whether IMPD would benefit from the proposed funding. Chief Waters affirmed.

Councillor Pfisterer asked where, in the department, will the funding be best spent. Ms. Washington stated that DPS was not involved in the proposal until it had already been submitted. She stated that they discussed the desire to have further discussions on the equipment and long-term needs.

Councillor Freeman asked whether the proposal to add 155 new officers included vehicles and equipment. Ms. Washington affirmed. Councillor Freeman stated that he thinks the committee should revisit the proposal in June or July to allow DPS additional time to decide how the money will be best spent.

Councillor Hunter asked whether DPS will improve the current shooting range and stay in Eagle Creek where it is located. Ms. Washington stated that there are no plans to move the range to Hamilton County. She stated that they have looked at a regional concept, but hope that the range will remain in Marion County if that concept is considered. Councillor Hunter asked whether DPS is for or against the proposal. Ms. Washington stated that DPS would like to have additional time to ensure the funding in going to the correct areas.

Councillor Pfisterer moved, seconded by Councillor Hunter, to "Postpone" Proposal No. 47, 2015, until April 8, 2015. The motion failed by a vote of 3-7, with Councillors Clay, Mascari, Moriarty Adams, Oliver, Robinson, Scales and Simpson casting the negative votes.

Chair Moriarty Adams asked whether the OFM has asked IMPD to do a funding reserve. Matthew Kimmick affirmed, stating that approximately \$4.1 million has been asked to be put in reserves.

Councillor Mascari asked whether DPS has looked into leasing the vehicles. Ms. Washington affirmed, stating they are willing to discuss the various options with City Purchasing.

Councillor Oliver asked how DPS would like to proceed with the proposal. Ms. Washington stated DPS appreciates the funding; however, the agency would like more time to figure out where in the agency the funding could be best utilized.

Chair Moriarty Adams called for public testimony.

[Clerk's note: Councillor Pfisterer left at 6:41 p.m.]

Rick Snyder, President, Fraternal Order of Police (FOP), read a statement (attached as Exhibit B) detailing his support of the proposal.

Councillor Oliver asked whether member of the FOP feel that their vehicles are up to par. Mr. Snyder responded in the negative, stating that the fleet is in dismal shape. There are concerns about the safety of the officers driving the dilapidated vehicles.

Councillor Hunter stated that he is concerned that the funding will be used to needs other than what is hoped, as DPS will be able to use the funding as needed or desired without it having specific appropriations.

Chair Moriarty Adams stated that for years she has watched the public safety budgets be cut and finds it ironic that DPS has asked for \$4.1 million to be reserved out of the IMPD budget, yet the committee is going to appropriate \$4.7 million. So if they are reserving \$4.1 million, it seems like the committee would give them the money and then DPS will reserve it away for all DPS agencies. She stated that she respects the needs of the fund balances; however, she sees nothing wrong with the committee agreeing to give \$4.7 million to DPS.

Councillor Clay moved, seconded by Councillor Mascari, to send Proposal No. 47, 2015, to the full Council with a "Do Pass as Amended" recommendation. The motion carried by a vote of 8-1, with Councillor Freeman casting the negative vote.

PROPOSAL NO. 72, 2015 - approves an additional appropriation of \$562,595 in the 2015 Budget of the Department of Public Safety (Consolidated County General Fund) for the funding of an Engagement Center located at 742 E. Market Street

Councillor Robinson moved, seconded by Councillor Mascari, to "Amend" Proposal No. 72, 2015, as stated in Exhibit C.

Councillor Hunter asked why the amendment strikes DPS and inserts the City-County Council. Mr. Brown stated after working with various departments on the proposal, there are many City and County agencies that are involved, but they do not know the direction of the proposal. At the time, DPS was a very active leader in the effort and it was assumed that the funding should go to that agency; however, it was soon realized how much the Marion County Sheriff's Office (MCSO) and the Marion County Prosecutor's Office (MCPO) were involved, and it became unclear how those two agencies would be funded. He stated that they then looked at the two agencies that are in the City and County on funding, which are the Office of the Mayor and the Council. It was then decided that it would be best to put the proposal on the Council

to get the process started, and then review it again during budget season to decide whether to split among other agencies or keep it with the Council. Councillor Hunter asked why this is being done. Mr. Brown stated that because there is no lead agency on the effort, the Council will take the lead until a leader is decided. Councillor Hunter asked whether a person hired out of Character 01 is considered a Council employee. Mr. Brown affirmed. Councillor Hunter stated that it was unprecedented. Councillor Hunter asked who is responsible if something goes wrong with an employee. Mr. Brown stated that many councils outside of Indianapolis have large staffs, and is confident that the Council is prepared to take on the task.

Councillor Robinson stated that doing unprecedented things is good, as it allows for changes.

The motion to amend carried by a vote of 6-3, with Councillors Freeman, Hunter and Scales casting the negative votes.

Councillor Robinson stated that there will be some presentations as well as guest speakers. He then welcomed Ms. Washington.

Ms. Washington read through a presentation (attached as Exhibit D) making the following key points:

- The DPS has been involved in crafting what an Engagement Center would look like for many years.
- The vision of the Engagement Center would be a way to engage with citizens dealing with mental illness and/or substance abuse issues.
- Having the Engagement Center will allow a way to capture Medicare, Medicaid, and private insurance for those who are in need of medical services. Currently, insurance benefits are cut off when a person is in custody and the MCSO is responsible for paying the hospital bills.
- Approximately 30% of the 2,300 inmates housed daily in the Marion County Jail are classified as mentally ill.
- The focus of the Engagement Center is to keep people who are suffering from dual diagnosis from getting caught in the criminal justice system.

Christy Shepard, Executive Director of the Coalition for Homelessness Intervention and Prevention (CHIP), read through a presentation (attached as Exhibit E) making the following key points:

- Individuals who experience homelessness after have high barriers to breaking cycles of substance abuse, untreated mental illness, chronic illness, and incarceration on their own.
- For almost three decades, the Indianapolis community has researched, investigated and called for a facility that will provide a safe place for homeless individuals who are experiencing drug or alcohol intoxication to be diverted from jail or an emergency room.
- An Engagement Center would serve several purposes including: reduction of unnecessary and costly hospitalizations and incarcerations; provision of shelter for those individuals who are homeless, intoxicated and on the streets; engagement in treatment and other support services; and linking those who are experiencing chronic homelessness to permanent supportive housing and other housing options.
- The Reuben Engagement Center focuses on serving three segments of the City's population: mental health, homelessness, and chronic substance abuse (both drug and alcohol). Many of the people that are seen are dealing with co-occurring issues/diagnoses mental illness and substance abuse.

- The Center will provide a safe location for homeless men and women over the age of 18 that are unable to gain access to emergency shelter options due to active substance abuse. The center will provide a place to sleep off intoxication and an opportunity to engage in resource referral.
- The following services will be provided: a safe shelter alternative to reduce intoxication; initial link with Resource Coordinator to offer services; alcohol/substance abuse detox; mental health interventions/evaluations; and homeless resources, including shelter, food, and clothing services.
- The daily average of patients brought to Eskenazi Hospital due to public intoxication, with no police involvement, averaged 11. When annualized, the center receives 4,015 patients a year seeking expensive services for public intoxication that do not produce long-term impact to reduction of over-utilizing public healthcare.
- Homeless Individuals that are inebriated and unable to provide self-care may enter the facility by referral from the Community Outreach Taskforce (COT) team, or may self-elect to engage in services offered by the Engagement Center. These individuals are not required to have involvement or interaction with law enforcement prior to using the services of the Center. There will be a separate entrance for individual's entering the facility in this way.
- Individuals that have entered the Engagement Center subsequent to contact with law enforcement in the community will have involuntary, in-custody transport to the Arrestee Processing Center by the Marion County Sheriff's Office.
- The MCSO will conduct ID process while the MCPO reviews charging documents and makes determination if the arrestee is eligible for the Engagement Center. These individuals will no longer be in custody once engaged with services at the Engagement Center. Protocols will clearly outline so matrix/scale can be used to assist with the determination process.

Councillor Simpson asked the capacity of the Engagement Center. Ms. Washington stated that it will start out as a 30-bed facility, 10 beds will be for criminal justice purposes, and the remaining 20 beds will be for homeless individuals.

Councillor Scales asked whether detainees will be assessed to determine whether they have mental health issues before they are taken to the Arrestee Processing Center. Ms. Washington stated that the assessments would be done in conjunction with MCPO and MCSO. Ms. Shepard stated that IMPD officers with the COT are trained to assess individuals and determine whether they have mental health issues.

Councillor Hunter stated that he received an email stating that DPS is able to create the engagement Center without moving money and infusing the budget. Ms. Washington stated that they have spoken about the possibility of absorbing some of the costs while waiting on a fiscal until they had the build-out complete and knew when the center would open, as well as the needed costs. Councillor Hunter asked who will hire the employees at the center. He stated that Sheriff John Layton, MCSO, should be in charge of the staff instead of the Council. Mr. Brown stated that when the proposal was initially discussed, the idea was to put it in the DPS budget. From the time of introduction until now, he was told that DPS could not support the proposal, as introduced. Instead of killing the proposal, the decision was made that because it is Consolidated County General, it could not be moved to any County agency. The proposal had to stay within an agency that is funded under the Consolidated County General Fund. The only agencies that could be considered were the Mayor's Office and the Council Office. It was then decided to put the proposal under the Council as a placeholder, hire the employees to get the center going, then work it out at a later date.

[Clerk's note: Councillor Freeman left at 8:03 p.m.]

Councillor Clay asked whether site visits were conducted at similar facilities. Ms. Shepard affirmed, stating that there have been visits to centers in Columbus, Ohio, San Antonio, Texas, Philadelphia, Pennsylvania, and Milwaukee, Wisconsin.

Chair Moriarty Adams asked for Sheriff Layton, Prosecutor Curry, and Pastor Green to speak to the proposal.

Sheriff Layton stated that he whole heartedly endorses the proposal as the Marion County Jail is crowded with individuals with mental illnesses and addictions. He stated that he believe the center could grow into something bigger and better over time. Approximately 40% of the Jail is filled with inmates who are dealing with mental illness and or addiction. He stated that the State sitting on a \$2 billion surplus, which could be used to help the mentally ill or those with addictions cross the State, instead of putting them in the jails. He thanked the committee for taking an interest in the Center, as it is a step in the right direction.

Mr. Curry stated that they support any situation that will help divert low level offenders out of the Criminal Justice System. The Engagement Center will allow the MCPO to use its limited resources on more serious crimes.

Pastor Green stated that the faith-based community supports the creation of the Engagement Center. It is needed for the homeless, who are disenfranchised. He stated that the Council needs to step up and make a difference in the community.

Chair Moriarty Adams called for public testimony.

Kay Wiles, COT; Don Hawkins, Founder and Executive Director of Homeless and Re-entry Helpers; and Kirk Taylor, faith-based service provider, spoke in support of the proposal.

Councillor Robinson moved, seconded by Councillor Clay, to send Proposal No. 72, 2015, to the full Council with a "Do Pass as Amended" recommendation. The motion carried by a vote of 8-0.

[Clerk's note: Councillor Hunter left at 8:40 p.m.]

PROPOSAL NO. 73, 2015 - approves an additional appropriation of \$908,150 in the 2015 Budget of the Marion County Prosecutor's Office (County General Fund) for the annual funding of nine additional deputy prosecutor positions and six additional support staff

Mr. Curry stated that after being elected in November of 2010, the agency inherited a budget that was already in place for 2011. After reviewing the budget, they learned that any positions that were not filled by the agency at that time, would not be funded going forward. For example, the Chief Counsel and Communications Director were not funded as a result of the vacancies. Currently, the agency is operating at approximately 15 full-time employees under the authorized amount. Mr. Curry passed around a document showing the actual year-end budget from 2008 to 2014, and approved budget for 2015 (attached as Exhibit F). The inherited 2011 budget of \$22.3 million is over \$1 million less than the previous year, and roughly \$4.7 million less than two years prior. The amount set for 2015 includes the additional funding that was provided in January, 2015. He stated that although the numbers have remained relatively stable at the same amount, there are a number of expenses that the agency has absorbed. Mr. Curry passed around two additional documents (attached as Exhibit G), which illustrate the agency's corresponding workload. He stated if the agency knew that a portion of the revenue from the Public Safety Tax (PST) would go to

the county, it would have been included in their 2015 budget. Mr. Curry passed around a document that details the how the positions within the agency will be funded (attached as Exhibit H).

Councillor Clay asked Mr. Curry to explain the agency's diversity numbers. Mr. Curry stated that he does not have the exact numbers with him, however, he believes that approximately at 30% of the non-attorney staff are minorities and roughly 12% of the deputy prosecutors are minorities. He added that although the agency continues to recruit talented minorities, they are often lured away by positions that offer a better salary.

Councillor Clay moved, seconded by Councillor Simpson, to send Proposal No. 73, 2015, to the full Council with a "Do Pass" recommendation. The motion carried by a vote of 7-0.

PROPOSAL NO. 74, 2015 - amends Chapter 135 of the Code to create a new non-reverting police recruiting fund

Mr. Brown stated that Proposal No. 22, 2015 was amended to create the IMPD Recruit Fund. The proposal was introduced as a Fiscal Ordinance; when standing funds are created in Code, they are usually introduced as General Ordinances. The fund can be created through the Fiscal Ordinance; however, it will expire at the end of the year. This proposal will codify the fund making it a permanent fund that is included in the Code, and will not expire.

Councillor Simpson moved, seconded by Councillor Scales, to send Proposal No. 74, 2015, to the full Council with a "Do Pass" recommendation. The motion carried by a vote of 7-0.

With no further business pending, and upon motion duly made, the Public Safety and Criminal Justice Committee of the City-County Council was adjourned at 9:02 p.m.

Respectfully submitted,

Mary Moriarty Adams, Chair
Public Safety and Criminal Justice Committee

MMA/slp

**MOTION TO AMEND
Proposal No. 47, 2015**

Madame Chair:

I respectfully move to amend Sections 2 and 4 of Proposal No. 47, 2015, as introduced and before this Committee, by deleting the language that is stricken through and adding the language that is underlined and highlighted, to read as follows:

Councilor

Date

CITY-COUNTY FISCAL ORDINANCE NO. _____, 2015

A FISCAL ORDINANCE amending the City-County Annual Budget for 2015 (City-County Fiscal Ordinance No. 258, 2014) by transferring and appropriating an additional \$4,700,000 for purposes of Department of Public Safety - IMPD.

BE IT ORDAINED BY THE CITY-COUNTY COUNCIL OF THE
CITY OF INDIANAPOLIS AND OF MARION COUNTY, INDIANA:

SECTION 1. To provide for expenditures the necessity for which has arisen since its adoption, the City-County Annual Budget for 2015 is hereby amended to reflect the increases and reductions hereinafter stated for purposes of IMPD, as listed in sections 2 through 4.

SECTION 2. The Department of Public Safety, Indianapolis Metropolitan Police Department, is requesting an additional appropriation of \$4,700,000 from the Public Safety Income Tax to the IMPD General Fund to cover the cost of 75 police cruisers, repairs to the Outdoor Range/Firearms Facility, and capital improvements at the IMPD Academy in 2015.

<u>FUND</u>	<u>CHAR 1</u>	<u>CHAR 2</u>	<u>CHAR 3</u>	<u>CHAR 4</u>	<u>CHAR 5</u>	<u>TOTAL</u>
IMPD General	0	0	2,500,000 1,750,000	2,200,000 2,950,000	0	4,700,000

SECTION 3. In support of the appropriation provided in Section 2, revenues totaling \$4,700,000 are to be transferred from the City- Public Safety Income Tax Fund to the IMPD General Fund.

SECTION 4. Upon approval of this, and other pending approvals, the 2014 year end and projected 2015 year end fund balances are as follows:

<u>Fund</u>	Projected 2014 Year- End Balance	Projected 2015 Year- End Balance
City - Public Safety Income Tax	0	4,236,308 0
IMPD General	7,824,735	1,756,812 3,493,120

SECTION 5. This ordinance shall be in full force and effect upon adoption and compliance with IC 36-3-4-14.

The foregoing was passed by the City-County Council this _____ day of _____, 2015, at _____ p.m.

ATTEST:

Maggie A. Lewis
President, City-County Council

NaTrina DeBow
Clerk, City-County Council

Presented by me to the Mayor this ____ day of _____, 2015, at 10:00 a.m.

NaTrina DeBow
Clerk, City-County Council

Approved and signed by me this ____ day of _____, 2015.

Gregory A. Ballard, Mayor

March 11, 2015

Remarks by the Fraternal Order of Police, Lodge #86

Madam Chair and Members of the Public Safety and Criminal Justice Committee:

Thank you for the opportunity to speak tonight regarding the proposal before you. My name is Rick Snyder. I serve as the President of the Indianapolis FOP. We rise in support of Proposal 47 as amended.

Last month, we came before this committee and subsequently the Full Council to speak in favor of the hiring and funding of 155 police officers in 2015. In addition, we have consistently outlined the need for other infrastructure improvements needed within the police department.

In the interim, there have been demonstrations by the police department of the need for additional cars, engineering updates for the firearms training range and needed improvements for the police training academy of the IMPD which also serves other departments within the Department of Public Safety and other surrounding agencies.

We want to acknowledge our sincere appreciation for the outlined purchase of additional police vehicles for the IMPD which is encapsulated within this proposal. This plan to provide the needed funding for this purchase supports the conclusion outlined within the Vehicle Efficiency Team report dated June 10, 2013 (of which the Fraternal Order of Police participated as a member).

The report noted: "The current DPS fleet of vehicles and apparatus has fallen behind the approved City Fleet Replacement Schedule. Due to the age and condition of the current fleet, the DPS divisions are experiencing significant increases in maintenance costs, decreased work productivity hours by employees, and an inability to capitalize on advances in technology and efficiencies. Purchases are often made in large blocks, rather than on a consistent steady cycle, which severely limits the ability to transition the vehicles to the street in a timely manner."

Madam Chair, Proposal 47 provides the first step in moving the IMPD forward regarding the conclusions and recommendations of the efficiency team empanelled by the Department of Public Safety. Additionally, it continues the migration, which is already in process, to a more appropriate platform vehicle within the Ford Interceptor model selected by the IMPD and DPS. Finally, it will further move the police department to a sounder financial model for vehicle transition while also ensuring the safety of police officers in an improved operationally sound vehicular fleet.

We also appreciate the inclusion of funds within Proposal 47 to assertively begin the process of addressing significant engineering and safety issues which continue to plague our Firearms Training Range. Let me be clear, the effectiveness of the IMPD firearms training is second to none and is held in high regard by those within and from outside of the IMPD. However, the ability to maintain this level of productivity for the benefit of the new officers, as well as those already within the agency (our legacy officers) and the citizens served by these officers has come into question.

It has been acknowledged there have not been any major upgrades in the past twenty (20) years to the range which was reportedly built in 1965. As recently as this week, local media have reported representatives from the police department have explained, "The need for a facility will never go away...and it's getting to the age and with the heavy, heavy, use where we need money for maintenance." We have also learned of engineering reports which outline the need for enhancements which could be covered with the proposed allocation.

Finally, this proposal outlines the funding for improvements at the IMPD Training Academy. The physical site is centered on a former school building built in the 1950's which was eventually transitioned to the IMPD for the purposes of training. The dollars included within this proposal would allow the IMPD to make needed improvements in the security of the building, provide resources for the purposes of physical training, recruit training, ongoing annual educational requirements for our legacy officers as well as leadership development and professional wellness programs. In addition, there are clear needs to expand the physical capacity for additional recruit classes as we move forward with recommendations made by the IMPD Staffing Commission. Other needed improvement include restructured classrooms, enhanced training capabilities related to technology, E-Learning, Emergency Vehicle Operations, Fire Arms Training Simulators and other programs related to sound decision making and de-escalation techniques.

In short Madam Chair, the FOP has advocated for a complete overhaul of the IMPD training environment which would provide a Regional Training Academy which has also been supported and advocated by other stake holders including some members of this Council. While we are not at the place to finalize such a transformation, we do now have the ability to provide the needed resources to maintain and update our current training module to sustain the IMPD through the five (5) year hiring and training cycle outlined which is matched by the public safety tax dollars available in 2015.

In summary, the time is now. We will not be presented with this chance in future years due to the drawdown of dollars needed for additional officers in 2016 and beyond. Additionally, we disagree with shifting these tax dollars to other unrestricted reserves, such as the Fiscal Stability Fund, which could then allow for these police dollars to be spent on other programs. Again, we now have the opportunity to seize this moment and believe it is the expectation of Indianapolis tax payers who have provided these additional dollars for public safety needs.

We are hopeful for bipartisan support to invest in these infrastructure needs as outlined. Madam Chair, I thank you for this opportunity and I will stand for any questions you may have. Thank you.

**MOTION TO AMEND
Proposal No. 72, 2015**

Madame Chair:

I respectfully move to amend Proposal No. 72, 2015, as introduced and before this Committee, by deleting the language that is stricken through and adding the language that is underlined and highlighted, to read as follows:

Councilor

Date

CITY-COUNTY FISCAL ORDINANCE NO. , 2015

A FISCAL ORDINANCE amending the City-County Annual Budget for 2015 (City-County Fiscal Ordinance No. 258, 2014) appropriating an additional Five Hundred Sixty Two Thousand Five Hundred Ninety Five Dollars (\$562,595) for purposes of the ~~Department of Public Safety~~ City-County Council.

BE IT ORDAINED BY THE CITY-COUNTY COUNCIL OF THE
CITY OF INDIANAPOLIS AND OF MARION COUNTY, INDIANA:

SECTION 1. To provide for expenditures, the necessity for which has arisen since the adoption, the City-County Annual Budget for 2015 is hereby amended to reflect additional appropriations hereinafter stated for purposes of the ~~Department of Public Safety~~ City-County Council.

SECTION 2. A total of \$562,595 is appropriated in the budget of the ~~Department of Public Safety~~ City-County Council for the funding of an Engagement Center located at 742 E. Market Street.

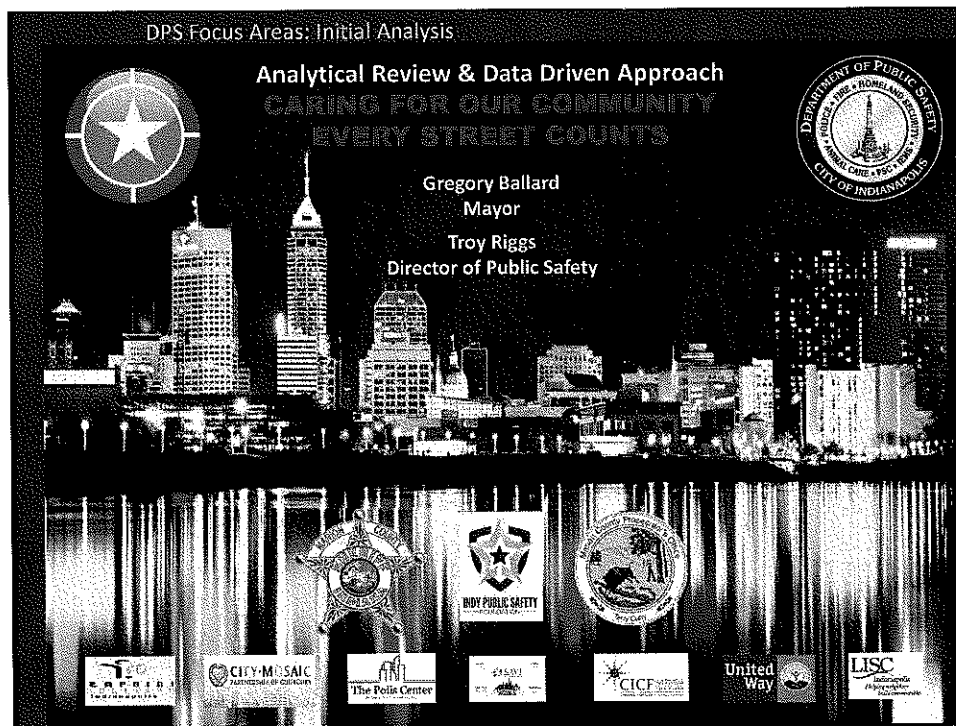
The following additional appropriation is hereby approved:

<u>FUND</u>	<u>CHAR 1</u>	<u>CHAR 2</u>	<u>CHAR 3</u>	<u>CHAR 4</u>	<u>CHAR 5</u>	<u>TOTAL</u>
Consolidated County General – Department of Public Safety <u>City-County Council</u>	160,295	71,739	330,561	0	0	562,595

SECTION 3. Upon approval of this, and other pending approvals, the projected 2013 ~~2014~~ and projected 2014 ~~2015~~ year-end fund balances for the Consolidated County Fund are as follows:

<u>Fund</u>	<u>2014 year-end balance</u>	<u>Projected 2015 year-end balance</u>
Consolidated County General – Department of Public Safety <u>City-County Council</u>	104,928,630	99,859,740

SECTION 4. This ordinance shall be in full force and effect upon adoption and compliance with IC 36-3-4-14.



Six focus areas

- 16th and Tibbs
- 29th and MLK
- 34th and Illinois
- 38th and Sherman
- 42nd and Post
- New York and Sherman

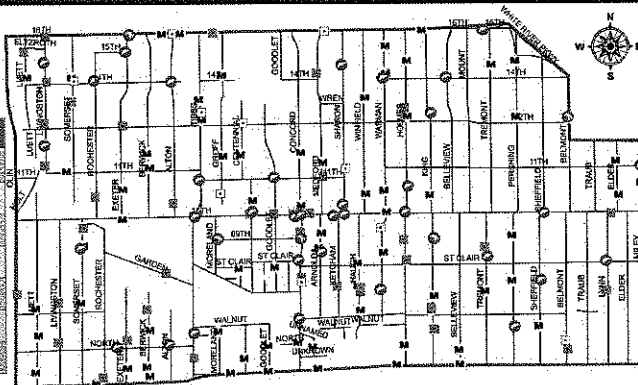
Where
we can do
better

Where our
citizens deserve
better



Focus Area: West 16th Street and North Tibbs Avenue

Area Compared to Total		
Sq. Miles	1.5	0.4%
Population	8,523	0.9%
IEMS CFS	2,054	1.8%
IFD CFS	329	1.5%
IMPD CFS	11,505	1.7%
ACC CFS	436	2.3%
Total CFS	14,324	1.7%



Per 1000 Population					
	Criminal Homicide	Non-Fatal Shooting	IEMS Overdose	IEMS Mental	Calls for Service
Indianapolis	0.23	0.87	2.24	7.12	934.9
16/Tibbs	0.59	4.81	6.40	12.90	1,680.6
% Variation	152%	454%	173%	109%	80%

- Criminal Homicide (5)
- Non-Fatal Shooting (41)
- IEMS Gunshot (17)
- IEMS Overdose (52)
- IEMS Mental (127)

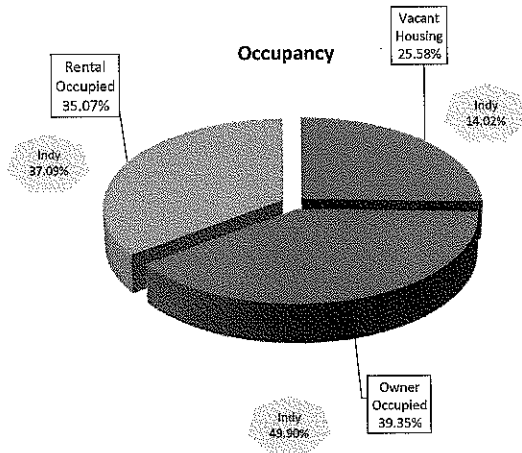
Homicide, Non-Fatal Shooting, IEMS Reports (Jan 2013 thru August 15, 2014). Counts include data capable of being geocoded. Percentages & decimals rounded for presentation.



DPS Focus Areas: Initial Analysis

16th Street and Tibbs Avenue Overview

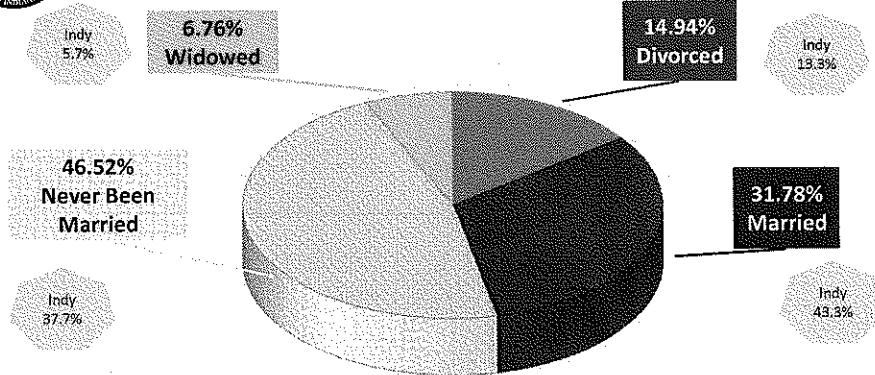
- Real estate is primarily made up of medium sized (three or four bedroom) to small (studio to two bedroom) single-family homes and apartment complexes/high-rise apartments. Most of the residential real estate is occupied by a mixture of owners and renters. Many of the residences in the neighborhood are older, well-established, built between 1940 and 1969. A number of residences were also built between 1970 and 1999.
- Median real estate prices are \$61,161, which is less expensive than 89.8% of Indiana neighborhoods.
- Average rental prices are currently \$660, based on analysis. The average rental cost in this neighborhood is higher than 71.0% of the neighborhoods in Indiana.





DPS Focus Areas: Initial Analysis

16th Street and Tibbs Avenue Marital Status Overview

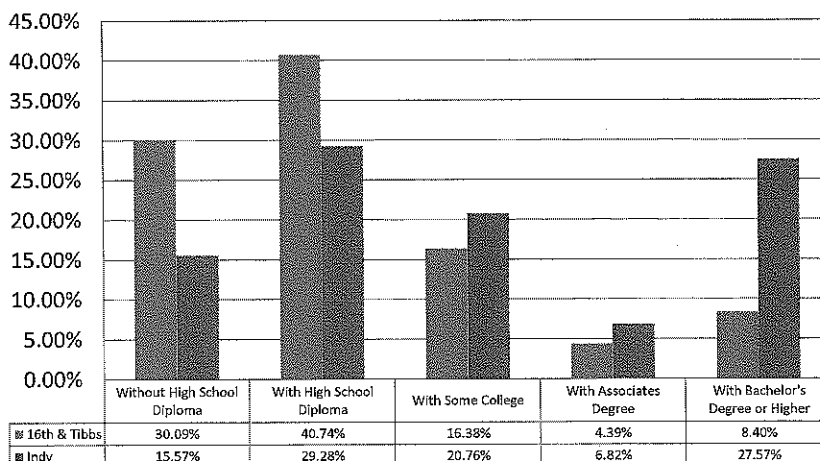


Single Parent	16st & Tibbs	Indy
Single Female w/Children	16.02%	9.48%
Single Male w/Children	5.38%	2.35%



DPS Focus Areas: Initial Analysis

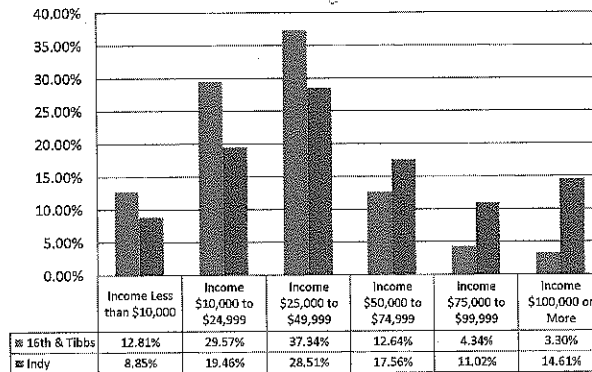
16th Street and Tibbs Avenue Education Overview





DPS Focus Areas: Initial Analysis

16th Street and Tibbs Avenue Income Overview



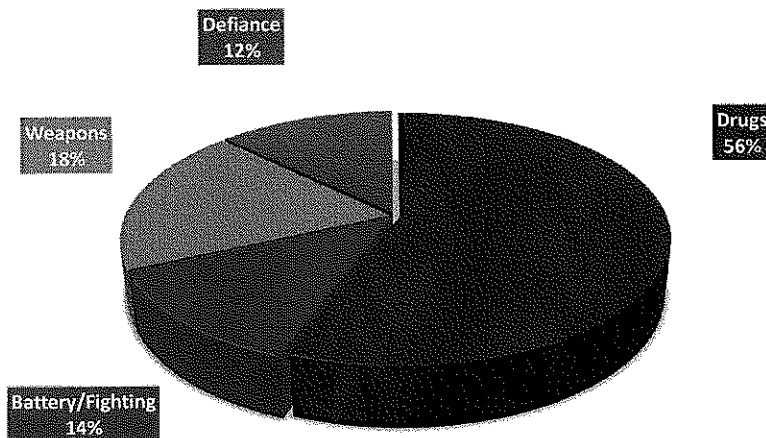
Persons in family/household	Federal Poverty Guideline
For families/households with more than 8 persons, add \$4,060 for each additional person.	
1	\$11,670
2	15,730
3	19,790
4	23,850
5	27,910
6	31,970
7	36,030
8	40,090

Poverty Households – Population est. 8,523	16 th & Tibbs	Indy
Single and Families without Children	13.58%	15%
Single and Families with Children under 18	17.63%	12.7%



DPS Focus Areas: Initial Analysis

16th Street and Tibbs Avenue School Expulsions

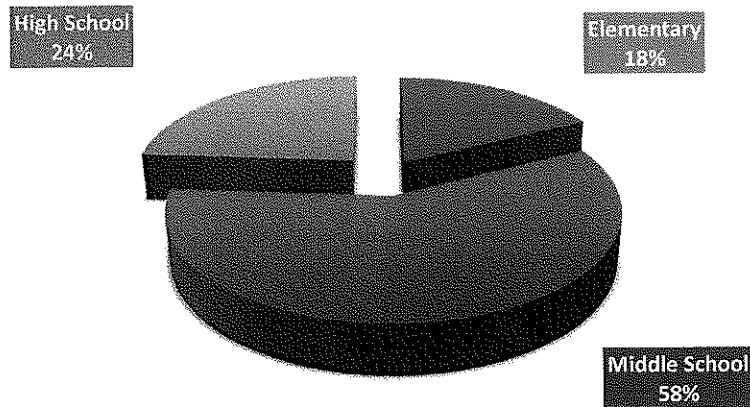


Total of 17 Students were expelled from January 2013 to August 2014



DPS Focus Areas: Initial Analysis

16th Street and Tibbs Ave.
Expulsion Grade Level

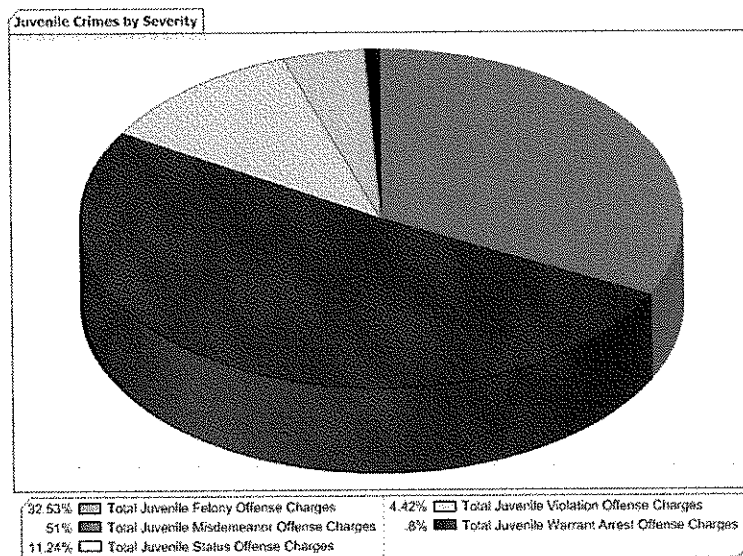


Total of 17 Students were expelled from January 2013 to August 2014



DPS Focus Areas: Initial Analysis

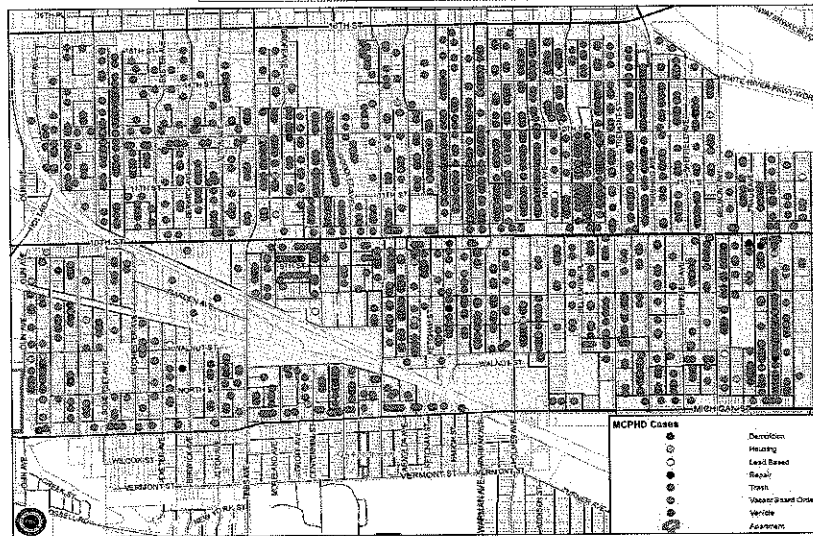
16th Street and Tibbs Avenue
Juvenile Crime Breakdown





DPS Focus Areas: Initial Analysis

16th Street and Tibbs Avenue
Marion County Health Department Cases



DPS Focus Areas: Initial Analysis

Focus Areas Average Variance
(versus total city population)

Per 1000 Population – Average Variance					
	Criminal Homicide	Non-Fatal Shooting	IEMS Overdose	IEMS Mental	Calls for Service
Focus Areas	595%	607%	164%	239%	150%



DPS Focus Areas: Initial Analysis

DPS Divisions 2013 Estimated Calls for Service

Areas	Est. Sq.Mi.	%	Est. Pop.	%	IFD/IEMS 700 Runs	%	IFD 800 Runs	%	IMPD CFS Runs	%	ACC Runs	%	All Agencies Runs	%
16 th /Tibbs	1.50	0.4%	8,523	0.9%	2,054	1.8%	329	1.5%	11,505	1.7%	436	2.3%	14,324	1.7%
29 th /MLK	2.00	0.5%	6,685	0.8%	2,070	1.8%	409	1.8%	10,203	1.5%	389	2.1%	13,021	1.5%
34 th /Illinois	0.50	0.1%	2,323	0.3%	1,321	1.2%	240	1.1%	7,252	1.0%	174	0.9%	8,987	1.1%
42 nd /Post	0.75	0.2%	6,119	0.7%	1,496	1.3%	133	0.6%	7,123	1.0%	256	1.4%	9,008	1.1%
38 th /Sherman	1.50	0.4%	6,160	0.7%	2,259	2.0%	288	1.3%	11,567	1.7%	228	1.2%	14,342	1.7%
NY/Sherman	1.75	0.5%	12,310	1.4%	5,600	5.0%	577	2.6%	26,800	3.9%	1,031	5.6%	34,008	4.0%
All Focus Areas	8.00	2.2%	42,320	4.7%	14,750	13.1%	1,976	8.8%	74,450	10.8%	2,514	13.5%	93,690	11.1%
Rest of Jurisdiction	359		861,173		97,841		20,515		616,622		16,050		751,028	
Total	367		903,493		112,591		22,491		691,072		18,564		844,718	

CrimeView Runs (Jan 2013 thru approx. August 15, 2014). Counts include data capable of being geocoded. Percentages and decimals rounded for presentation.



DPS Focus Areas: Initial Analysis

Focus Areas Violent Crime/EMS Activity Summary

Areas	Est. Sq.Mi.	%	Est. Pop.	%	Criminal Homicides Count	%	Non-Fatal Shootings Count	%	EMS Gunshot Count	%	Overdoses Count	%	Mental Emotional Count	%
16 th /Tibbs	1.50	0.4%	8,523	0.9%	5	2.4%	41	5.2%	17	2.7%	52	2.6%	127	2.0%
29 th /MLK	2.00	0.5%	6,685	0.8%	13	6.2%	54	6.9%	32	5.0%	26	1.3%	92	1.4%
34 th /Illinois	0.50	0.1%	2,323	0.3%	6	2.9%	23	2.9%	15	2.4%	14	0.7%	123	1.9%
42 nd /Post	0.75	0.2%	6,119	0.7%	9	4.3%	29	3.7%	17	2.7%	20	1.0%	74	1.2%
38 th /Sherman	1.50	0.4%	6,160	0.7%	15	7.1%	32	4.1%	32	5.0%	39	1.9%	126	2.0%
NY/Sherman	1.75	0.5%	12,310	1.4%	9	4.3%	53	6.8%	31	4.9%	122	6.0%	370	5.8%
All Focus Areas	8.00	2.2%	42,320	4.7%	57	27.1%	232	29.6%	144	22.7%	273	13.5%	912	14.2%
Rest of Jurisdiction	359	97.8%	861,173	95.3%	153	72.9%	552	70.4%	491	77.3%	1,749	86.5%	5,521	85.8%
Total	367		903,493		210		784		635		2,022		6,433	

Homstat, Non-Fatal Shooting, IEMS Reports (Jan 2013 thru August 15, 2014). Counts include data capable of being geocoded. Percentages & decimals rounded for presentation.



Action Plan

- Create topic-specific Community Engagement Teams
 - **Mental illness**
 - Vacant housing
 - Youth activities
 - **Engagement center**
- Host focus-area community conversations to initiate engagement and assess needs
- Community to help decide goals/objectives and needed Community Engagement Teams for DPS



Engagement Center

- A way to “engage” with citizens dealing with mental illness and/or substance abuse issues
- Need an additional tool for law enforcement
- A way to capture medicare/medicaid/private insurance
- Connect citizens directly with service providers
- Community collaboration



More on mental illness

- 30 percent of the 2,300 inmates housed daily in the Marion County Jail are classified as mentally ill
- Jail staff administers approximately 700 prescription medications every day
- Off-site health care costs for arrestees in 2014 was approximately \$2.8 million



Mental health costs Marion County Jail

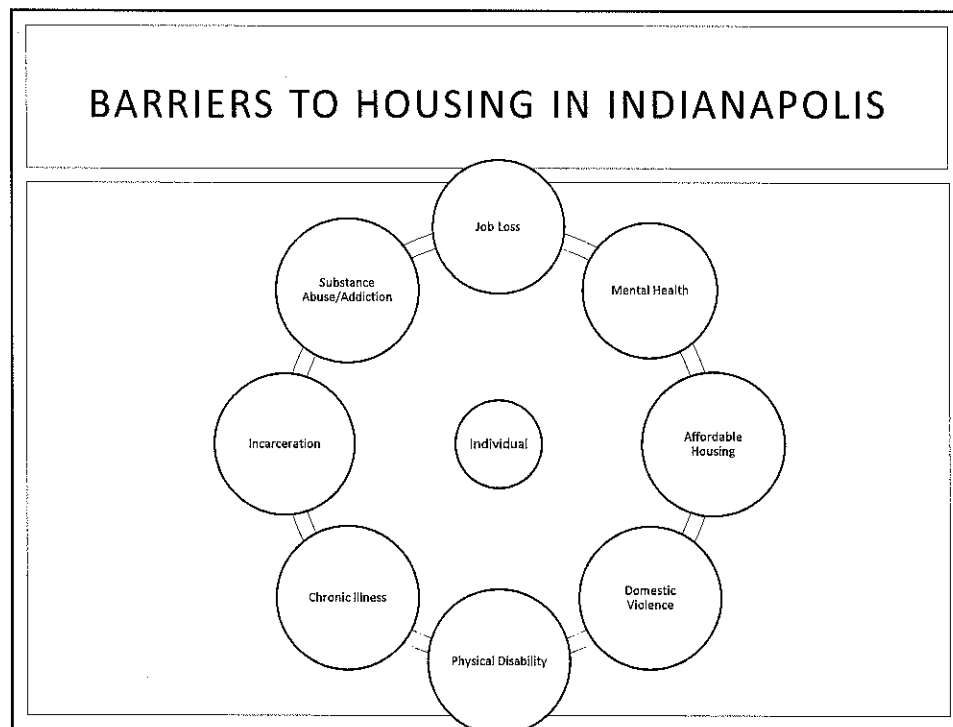
- Medications: \$640,000
- Health care professionals: \$5 million
- Security (42 deputies): \$2.1 million

TOTAL: \$7.74 million

**THE COALITION FOR HOMELESSNESS
INTERVENTION AND PREVENTION**

Indianapolis City County Council
Public Safety Committee
March 2015

www.chipindy.org



SEARCHING OUT SOLUTIONS

April 2012: the United States Interagency Council on Homelessness (USICH), in partnership with the Department of Justice (DOJ) and the Department of Housing and Urban Development (HUD), published *Searching out Solutions: Constructive Alternatives to Criminalization*.

"Searching Out Solutions proposes alternatives that can be relatively inexpensive to implement, result in overall cost-savings, and have a lasting positive impact on the quality of life for individuals experiencing homelessness and the larger community. In today's economic climate, it is important for state, county, and local entities to invest in programs that work rather than spend money on activities that are unlikely to achieve the desired result."

USICH Executive Director Barbara Poppe

The needed collaboration among law enforcement and behavioral health and social service providers.

The needed alternative justice system strategies.

ENGAGEMENT CENTER

For almost three decades, the Indianapolis community has researched, investigated and called for a facility that will provide a safe place for homeless individuals who are experiencing drug or alcohol intoxication to be diverted from jail or an emergency room.

An Engagement Center would serve several purposes including:

- Reduction of unnecessary and costly hospitalizations and incarcerations;
- Provision of shelter for those individuals who are homeless, intoxicated and on the streets;
- Engagement in treatment and other support services; and,
- Linking those who are experiencing chronic homelessness to permanent supportive housing and other housing options.

REUBEN ENGAGEMENT CENTER

LOCATION

742 E. Market Street – 2nd floor, non-secured location

CAPACITY

30 bed facility

At least 20 of the 30 beds will be dedicated to COT/SORT team referrals

FOCUS

Focus on serving three segments of our population: mental health, homelessness, and chronic substance abuse that include both drug and alcohol. Many of the people we see are dealing with co-occurring issues/diagnoses mental illness and substance abuse.

The Center will provide a safe location for homeless men and women over the age of 18 that are unable to gain access to emergency shelter options due to active substance abuse. The center will provide a place to sleep off intoxication and an opportunity to engage in resource referral.

ENGAGEMENT CENTER

PROGRAM OVERVIEW

Assess and initiate detox process, obtain clinical sobriety and then engage with a service provider/program for follow-up care. If a person is engaging in services, the time stay may be longer, as we coordinate with outside service providers.

The suggested program design would differentiate program/ service in the following stages:

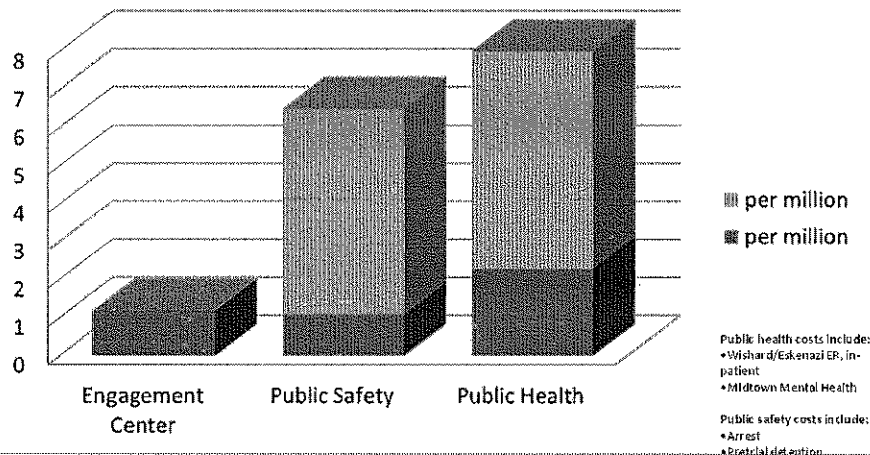
- 0-12 Hours (four-hour minimum stay requested with reduced intoxication)
- 24 Hours (four-hour minimum stay requested and willingness to complete screening)
- 72 Hour – 120 Hour Recovery Engagement Program

SERVICES PROVIDED

- Provide a safe shelter alternative to reduce intoxication
- Initial link with Resource Coordinator to offer services
- Alcohol/substance abuse detox
- Mental health interventions/evaluations
- Homeless resources – shelter/food/clothing info & services

ENGAGEMENT CENTER STUDY COST STUDY

Public Services Utilization



RECENT STUDIES DEPARTMENT OF PUBLIC SAFETY ENGAGEMENT CENTER REVIEW TEAM

The Indianapolis Metropolitan Police Department (IMPD) estimates that the typical public intoxication police run ties up three (3) police officers for approximately one hour each. IMPD cites an average cost of \$30 per hour, per police officer. In 2013, **2,221 records were created with the charge of public intoxication only**. The cost to the City would include:

- 6663 personnel hours;
- Approximately \$199,890.00 for the police officers; and,
- Approximately \$159,912.00 arrest and processing fees through the APC

For this limited cost analysis of partial resources used, cost for these arrests alone total **\$359,802.00**.

The daily average of patients brought to Eskenazi Hospital due to public intoxication, with no police involvement, averaged 11. Annualized, we have **4,015 patients a year seeking expensive services for public intoxication** that do not produce long-term impact to reduction of over-utilizing public healthcare.

For this limited cost analysis of partial resources used, cost at \$1,500 per EMS run total **\$6,022,500.00**.

Findings: The ECRT unanimously agrees that there is a need for an engagement center.

RECENT STUDIES 2013 COT FORCE SUCCESSES

COT Force	Arrests last 6 years	Days in Jail last 6 years	Rent Status
Person 1	40 = \$31,920	68 @ \$62 per day	Current rent \$15 per day
Person 2	23 = \$18,354	29 @ \$62 per day	Current rent \$10 per day
Person 3	13 = \$10,374	20 @ \$62 per day	Current rent \$15 per day
Person 4	31 = \$24,738	50 @ \$62 per day	Current rent \$15 per day
Person 5	21 = \$16,758	27 @ \$62 per day	Current rent \$15 per day
Person 6	11 = \$8,778	13 @ \$62 per day	Current rent \$13 per day
Person 7	8 = \$6,384	18 @ \$62 per day	Current rent \$13 per day
Person 8	22 = \$17,556	26 @ \$62 per day	Current rent \$15 per day
Person 9	19 = \$15,162	28 @ \$62 per day	Current rent \$15 per day
Person 10	3 = \$2,394	3 @ \$62 per day	Current rent \$13 per day
Person 11	24 = \$19,152	43 @ \$62 per day	Current rent \$13 per day

\$798 per arrest, plus \$61 per day in jail

RECENT STUDIES 2014 COT FORCE SUCCESSES

Of 34 clients identified, 27 clients were supported in MH/SA services and provided transportation.

- 13 of these 27 engaged in MH/SA treatment for periods of 3 months or more.

Decreased recidivism due to increased contact with the COT Force members as evidenced by IMPD records.

- Of the 27 clients housed in COT Force Using 1st and 2nd quarter numbers of arrests using this figure to project for a yearly total there is a projected 50 fewer arrests in 2014 than 2013.
- Of the 10 clients housed in COT Force for 6 months or more, there was a projected 13 fewer arrests in 2014 than in 2013.

Increased time living in supportive housing and reduced time living on the streets over a 12 month period.

- Of the 34 clients identified, 27 clients have entered/maintained supportive housing.
- 13 clients maintained housing for 3 months or more.

IF WE DON'T STEP FORWARD, WE WILL ALWAYS BE IN THE SAME PLACE.

2008

Planning documents for such a facility, including a location plan, a development plan, and a sustainment and operations plan are prepared.

2009

City leaders along with health, housing and homeless advocates, traveled to Columbus, Ohio, to tour Maryhaven, a highly successful engagement center and program in that community.

2009 and 2010

City leaders, service providers and business owners were actively seeking funding and partners to implement the Indianapolis Engagement Center.

2011

CHIP secured a capital grant of \$750,000 from the Sara Reuben Revocable Trust.

Health and Hospital Corporation of Marion County and its Midtown Community Mental Health Center were at the table and poised to be the owner and operator of a facility in Indianapolis.

- The Engagement Center Task Force, executive staff from HHC and Midtown worked with city officials and a consultant to put together plans to develop the center on property on the near eastside of Indianapolis.
- With a site and feasibility study, a property was selected and secured. The only item left was zoning.

More information :
www.chipindy.org

Reuben Engagement Center - Program Overview

LOCATION

742 E. Market Street – 2nd floor, non-secured location

FOCUS

Focus on serving three segments of our population: mental health, homelessness, and chronic substance abuse that include both drug and alcohol. Many of the people we see are dealing with co-occurring issues/diagnoses mental illness and substance abuse.

The Center will provide a safe location for homeless men and women over the age of 18 that are unable to gain access to emergency shelter options due to active substance abuse. The center will provide a place to sleep off intoxication and an opportunity to engage in resource referral.

OVERALL PROGRAM TIMELINES

Various. Will need to assess and initiate detox process, obtain clinical sobriety and then engage with a service provider/program for follow-up care. If a person is engaging in services, the time stay may be longer, as we coordinate with outside service providers.

The program would be designed to meet the needs of the client base and will run 24/7. The suggested program design would differentiate program/ service in the following stages:

- 0-12 Hours (four-hour minimum stay requested with reduced intoxication)
- 24 Hours (four-hour minimum stay requested and willingness to complete screening)
- 72 Hour – 120 Hour Recovery Engagement Program

Short-Stay 4-12 Hours Services (four hour minimum stay requested):

- Provide a safe shelter alternative to reduce intoxication
- Initial link with Resource Coordinator to offer services

SERVICES PROVIDED: focused on recovery readiness support and stages of change engagement

Alcohol/substance abuse detox

Mental health interventions/evaluations

Homeless resources – shelter/food/clothing info & services

CAPACITY

30 bed facility

20 of the 30 beds will be dedicated to COT/SORT team referrals

PROGRAM FLOW

Homeless individuals:

Homeless Individuals that are inebriated and unable to provide self-care may enter the facility by referral from the COT or SORT team, or may self-elect to engage in services offered by the Engagement Center. These individuals are not required to have involvement or interaction with law enforcement prior to using the services of the Center. There will be a separate entrance for individual's entering the facility in this way.

Individuals in custody:

Individuals that have entered the Engagement Center subsequent to contact with law enforcement in the community will have involuntary, in-custody transport to the Arrestee Processing Center by the Marion County Sheriff's Office.

MCSO will conduct ID process while the Marion County Prosecutor's Office reviews charging documents and makes determination if the arrestee is eligible for the Engagement Center. These individuals will no longer be in custody once engaged with services at the Engagement Center. Protocols will clearly outline so matrix/scale can be used to assist with the determination process.

High Level flow once individual enters the Engagement Center:

- Individual admitted to the EC
- Individual will be provided with a cot to sleep/rest
- Screening for detox will be monitored by EMT's
- If detox symptoms appear, EMT's will dose according to detox protocols
- Once the individual is clinically sober, they will meet with outside providers to establish a treatment program of their choice and will leave the Center and travel to the program/service provider with the Peer Recovery Specialist.

STAFFING

- Shift Managers
- EMT/Paramedic
- Social workers
- Deputy to provide security
- *Various service providers listed below, including Peer Supports*

DATA COLLECTION

Partner with IUPUI/SPEA to help with data collection

Develop written data collection plan

Identify all data points

Track pilot clients

Determine who will track/compile data

AGENCIES/DEPARTMENTS INVOLVED IN PROGRAM

DPS/IMPD

DPS/IEMS

Marion County Sheriff's Office

Marion Superior Court

Marion County Prosecutor's Office

City-County Council

Heath & Hospital

CHIP

Eskanazi

POTENTIAL ONSITE SERVICE PROVIDERS/PARTNERS

Correct Care Solutions (CCS)

Midtown Mental Health
St. Vincent's
Horizon House
Progress House
Salvation Army
Wheeler Mission
Veterans Administration
Referrals to the Mexican Consulate
Marion County Probation
Peer Recovery Supports
Gallahue Mental Health
Project Home
Dove Recovery House
Fairbanks
Pathways to Recovery
City Mosaic
Food for Souls
Hazelwood Church
Meet Me Under the Bridge
Purpose of Life Ministries
Tear Down the Walls
Helping Our Own People (HOOP)

SHELTERS

Dayspring Family Shelter
Holy Family Shelter
Ruth Lilly Salvation Army Women and Children's Center
Salvation Army Adult Rehabilitation Center (ARC)
Wheeler Mission Ministries for Men
Wheeler Mission Ministries for Women and Children

STREET OUTREACH TEAMS/ CASE MANAGEMENT

Adult and Child
The Damien Center
Eskenazi Health
Homeless Initiative Program
Hoosier Veterans Assistance Program (HVAF)
Horizon House/Street Outreach Rapid Response Team (SORRT)
Humane Society
Indianapolis EMS/MESH
IMPD Homeless Unit
Midtown Community Mental Health
Marion County Probation
Outreach Inc.
Parole District 3
The Pourhouse
Roudebush VA Medical Center
Ruth Lilly Salvation Army Women and Children's Center

Tear Down the Walls Ministry
Wheeler Mission Center for Women and Children
Wheeler Mission Ministries for Men

PROGRAM COST ESTIMATES

Cost estimates for 742 E. Market Street

- Build small security check-in space
- Plumbing/restrooms
- Partitioned space for service providers
- Flooring
- Cleaning
- Drywall
- Air ventilation system
- Cots/beds
- Basic medical supplies
- Water
- Detox supplies/medicines

Estimated capital costs - includes plumbing, ventilation, buildout	550,000
Estimated Operational Costs	
Engagement Center Coordinator	65,000
One MCSO Deputy - Dezelan to confirm - may not need	108,000
Supplies	18,000
Food/snacks/water	45,000
Detox meds, other medical supplies	60,000
Social Worker - Four (4) positions	200,000
Rent - Building Authority - \$9.56 per sq ft - 25,000 sq ft (est)	239,000
EMS/Paramedic - Two onsite at all times	195,000
Utilities	110,000
Training/Education	25,000
Estimated One-Time Capital Costs	550,000
Estimated Ongoing Operational Costs	1,065,000

STATEMENT OF LAWRENCE M. REUBEN
BEFORE THE RULES & PUBLIC POLICY COMMITTEE
INDIANAPOLIS-MARION COUNTY CITY-COUNTY COUNCIL
NOVEMBER 11, 2014

Thank you for the opportunity to speak briefly to you this evening. I wholeheartedly applaud the efforts embodied in Proposal Number 291 aimed at addressing homelessness in our community. It is the first meaningful effort since 2007, when the Council passed and the Mayor signed into law a funding source for the Housing Trust Fund. I want to extend my heartfelt thanks to Councilor Robinson for introducing and President Lewis for supporting Proposal Number 291; this issue has needed true champions like you for some time.

I want to pick up where Christy Shepard left off about the Engagement Center. I am the trustee of my late parents' trust. In that capacity, I had the great joy of distributing more than \$8 million of their hard-earned dollars to 13 worthwhile Indianapolis nonprofits like WFYI, the Julian Center, Goodwill, the Humane Society, the Immigrant Welcome Center, United Way and CHIP. Of the 13 gifts, only the gift to CHIP has not yet been used.

In the course of discharging my duties as trustee, I knew my parents would want to do something about addressing homelessness. I approached CHIP with a very straightforward question: how could \$750,000 be spent to provide the greatest assistance to our homeless neighbors? I was provided a full briefing on the plans for an Engagement Center to be built on East Washington Street near Horizon House, and it became clear that \$750,000 would provide the capital to build the facility. I was especially pleased that all the other stakeholders were committed, as well. In fact, the Council voted unanimously that the Engagement Center is a public safety priority. Unfortunately, that plan died a slow, painful and time-consuming death because rezoning was needed and the councilor from that district apparently changed his mind and would not support rezoning.

We then had discussions with Wheeler Mission, but that approach ultimately did not fit for Indianapolis.

Lately, CHIP and Progress House have been in discussions, but the critical piece of the puzzle—operating money—has not been identified.

It has been more than 3 ½ years since my parents' estate made a \$750,000 gift to CHIP. During those 3 ½ years, everyone who has looked at this has come to the same conclusion: Indianapolis needs an Engagement Center. With all due respect, there is no need for further study. What we need to do is to "call the question." Are we prepared to move forward or not? If the answer is, "No, not yet," then just say it, so the \$750,000 can be used in other ways.

I am prepared to do my part in "calling the question" by issuing the following challenge: If no organization steps up by the end of the year with a fully-developed proposal to build and operate an Engagement Center, I will ask CHIP to initiate a process to identify other projects that will alleviate the suffering of our homeless neighbors. I make this challenge without criticism toward anyone, but as a fiduciary of my parents' generosity. I sincerely hope those who believe an Engagement Center is a community priority will rally around a project and find the funds to operate it.

Thank you for permitting me to testify this evening.

MCPO Criminal**GRAND TOTAL**

2008	\$	21,881,838.00
2009	\$	27,012,408.00
2010	\$	23,375,067.00
2011	\$	22,320,362.00
2012	\$	22,684,477.00
2013	\$	24,255,693.00
2014	\$	23,898,035.00
2015	\$	23,632,137.00

PENDING CASES – MCPO

	<u>Murder</u>	<u>Attempt Murder</u>
2014	152*	40**
2013	111	26
2012	99	35
2011	97	40

*Pending murders have increased by nearly 40% since 2011

** Attempt murders have increased 35% in last year alone

DISPOSED CASES – MCPO

<u>Case Type</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>Average Increase</u>
Murder	51	80	73	50%
A (L1, L2)	351	516	535	51%
B (L3, L4)	1,012	1,233	1,095	31%
C (L5)	1,349	1,777	1,663	28%
D (L6)	8,579	10,508	8,230	38%

<u>2015</u>			
<u>Position</u>	<u>Salary</u>	<u>Fringe</u>	
DPA - DV - 12 months	\$ 56,822.00	\$ 19,888	
DPA - DV - 12 months	\$ 56,822.00	\$ 19,888	
DPA - DV - 12 months	\$ 56,822.00	\$ 19,888	
DPA - Special Victims Assistant Supervisor - 9 months	\$ 52,500.00	\$ 18,375	
DPA - Major Felony Supervisor - 9 months	\$ 63,750.00	\$ 22,313	
DPA - D-Felony Floater - 11 months	\$ 46,988.00	\$ 16,446	
DPA - Ct. 21 (PT) - 9 months	\$ 22,500.00	\$ 7,875	
DPA - Problem Solving Courts (PT) - 9 months	\$ 22,500.00	\$ 7,875	
DPA - Data Driven Initiative - 9 months	\$ 45,000.00	\$ 15,750	
Crime Analyst - Data Driven Initiative - 9 months	\$ 33,750.00	\$ 11,813	
Secretary - Data / CMS - 9 months	\$ 30,000.00	\$ 10,500	
Secretary - Strike Team - 9 months	\$ 24,000.00	\$ 8,400	
Paralegal - Special Victims Team - 9 months	\$ 28,500.00	\$ 9,975	
Secretary - APC - 9 months	\$ 24,000.00	\$ 8,400	
Translator - Spanish - 9 months	\$ 33,750.00	\$ 11,813	
Annual merit based increases	\$ 75,000.00	\$ 26,250	
TOTALS:	\$ 672,704.00	\$ 235,446	
Fully staffed w. annual merit raises			\$ 908,150
TOTAL:			\$ 908,150